## NOLAN COUNTY, TEXAS

ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2007

## NOLAN COUNTY, TEXAS ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2007

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#### **INDEPENDENT AUDITOR'S REPORT**

To the Honorable Judge and Members of the Commissioners Court of Nolan County, Texas:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Nolan County, Texas (the "County") as of and for the year ended September 30, 2007, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these basic financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Nolan County, Texas, at September 30, 2007, and the respective changes in financial position and cash flows, where applicable, thereof, for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 10, 2008 on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in assessing the results of our audit.

The Management's Discussion and Analysis and the Required Supplementary Information as listed in the table of contents, are not required parts of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining statements listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements of Nolan County, Texas. This additional information is the responsibility of the management of the County. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Stovall, Grandey & allen, LLP

STOVALL, GRANDEY & ALLEN, LLP Fort Worth, Texas April 10, 2008

## NOLAN COUNTY MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of Nolan County's annual financial report presents our discussion and analysis of the County's financial performance during the fiscal year ended September 30, 2007. Please read it in conjunction with the County's financial statements.

#### FINANCIAL HIGHLIGHTS

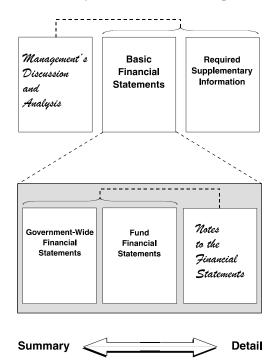
- Nolan County's total combined net assets were \$6.5 million at September 30, 2007. Of this amount, \$3.6 million (*unrestricted net assets*) may be used to meet the County's ongoing obligations.
- During the year, the County's expenses were \$120 thousand less the \$6.6 million generated in taxes and other revenues for governmental activities.
- The General Fund reported a fund balance this year of \$3.1 million. All \$3.1 million is available for spending at the government's discretion.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts—*management's discussion and analysis* (this section), the *basic financial statements*, and *required supplementary information*. The basic financial statements include two kinds of statements that present different views of the County:

- The first two statements are *Government-Wide Financial Statements* that provide both long-term and short-term information about the County's overall financial status.
- The remaining statements are *Fund Financial Statements* that focus on individual parts of the government, reporting the County's operations in more detail than the government-wide statements.
- The *Governmental Funds* statements tell how general government services were financed in the short-term as well as what remains for future spending.
- *Fiduciary Fund* statements provide information about the financial relationships in which the County acts solely as a trustee or agent for the benefit of others, to whom the resources in question belong.

# Figure A-1. Required Components of the County's Annual Financial Report



The financial statements also include *notes* that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of *required supplementary information* that further explains and supports the information in the financial statements. Figure A-1 shows how the required parts of this annual report are arranged and related to one another.

Figure A-2 summarizes the major features of the County's financial statements, including the portion of the County government they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

Type of Statement	Government-Wide	Governmental Funds	Fiduciary Funds
Scope	Entire County's government (except fiduciary funds).	The activities of the County that are not proprietary or fiduciary	Instances in which the County is the trustee or agent for someone else's resources
Dominal Guancial	• Statement of net assets	Balance sheet	• Statement of fiduciary net assets
Required financial statements	• Statement of activities	• Statement of revenues, expenditures and changes in fund balances	• Statement of changes in fiduciary net assets
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included	All assets and liabilities, both short-term and long- term; the Agency's funds do not currently contain capital assets, although they can
Type of flow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during year, regardless of when cash is received or paid

#### **Government-Wide Statements**

The government-wide statements are designed to provide readers with a broad overview of Nolan County's finances, using accounting methods similar to those used by private-sector companies. The Statement of Net Assets (Page 1) presents information on all of Nolan County's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether Nolan County's financial position is improving or deteriorating when examined in conjunction with nonfinancial factors. The Statement of Activities (Page 2) presents information showing how the government's net assets changed during the fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

Both of these government-wide financial statements distinguish functions of Nolan County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). Governmental activities include general government, public safety, highways and streets, sanitation, economic development, culture and recreation. These activities are financed primarily by property taxes and grants.

#### **Fund Financial Statements**

The Fund Financial Statements provide more detailed information about the Nolan County's most significant funds – not the County as a whole. Funds are groupings of related accounts that the County uses to keep track of specific sources of funding and spending for particular purposes. Nolan County, like other state and local governments, uses funds to show compliance with finance-related legal requirements as well as to control and manage money for other particular purposes.

The County has two types of funds:

• Governmental funds—Most of the County's basic services are included in governmental funds, which focus on short-term inflows and outflows of available resources and the balances of these resources that are available at the end of the year. Because the focus of governmental funds is narrower than that of the Government-Wide Financial Statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the Government-Wide Financial Statements. By doing so, readers may better understand the long-term impact of the governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*. These reconciliations can be found on Pages 4 and 6 of the basic financial statements section.

The County maintains twelve individual governmental funds. Information is presented separately in the governmental fund statements for the General Fund and the farm to market fund, both of which are considered to be major funds. Individual fund data for each of the ten non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The County adopts an annual appropriated budget for its funds. Budgetary comparison statements have been provided on Pages 24 to 25 to demonstrate compliance with this budget.

• *Fiduciary funds*—The County is the trustee, or *fiduciary*, for certain funds. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the County's fiduciary activities are reported in a separate statement of fiduciary net assets found on Page 7. Fiduciary funds are not reflected in the government-wide financial statements because the County cannot use these assets to finance its operations.

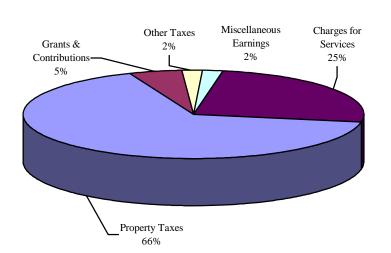
#### FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

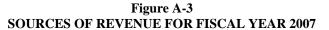
Nolan County's combined net assets were approximately \$6.4 million at September 30, 2007. The largest portion of the County's net assets reflects its investments, cash and accounts receivable, with the remainder reported as capital assets.

Table A-1
Nolan County's Net Assets

		Governmen	tal A	ctivities
	2007			2006
Current and Other Assets	\$	4,216,632	\$	4,337,995
Capital and Non-Current Assets		3,297,582		3,183,003
Total Assets		7,514,214		7,520,998
Current Liabilities		241,025		322,304
Long Term Liabilities		793,162		848,898
Total Liabilities		1,034,187		1,171,202
Net Assets				
Invested in Capital Assets, net of related debt		2,387,007		2,204,286
Restricted		477,799		54,505
Unrestricted		3,615,221		4,101,005
Total Net Assets	\$	6,480,027	\$	6,359,796

**Changes in Net Assets**—Nolan County's net assets increased by approximately \$120 thousand during the current fiscal year. While property taxes increased by 7.8%, charges for services decreased by approximately 17%.





**Governmental Activities**—Total revenues for the fiscal year ending September 30, 2007 were \$6.6 million. Approximately 68% of the County's revenue comes from taxes. Property tax revenue increased 7.8% due to an increase in property values.

Expenses increased by \$372 thousand or 6% from the prior year. For the most part, this increase was in the areas of public safety and roads.

	Governmental Activities			
	 2007		2006	
Revenues:				
Program Revenues				
Charges for Services	\$ 1,589,033	\$	1,899,339	
Operating Grants and Contributions	334,847		260,138	
General Revenues				
Property Taxes	4,357,724		4,042,656	
Other Taxes	146,292		106,443	
Investment Earnings	177,082		145,307	
Gain (Loss) on Sale of Assets	 (16,716)		1,984	
Total Revenues	6,588,262		6,630,897	
Expenses:				
General Government	1,107,227		1,154,935	
Judicial Administration	722,531		728,211	
Legal	340,496		329,632	
Financial Administration	361,849		358,722	
Public Facilities	496,139		501,041	
Public Safety	1,508,252		1,249,011	
Farm to Market	1,317,486		1,195,406	
Health and Welfare	344,760		339,335	
Extension Service	89,566		84,375	
Debt Service Interest Expense	40,097		24,709	
Museum and Library-Intergovernmental	 139,628		130,480	
Total Expenses	6,468,031		6,095,857	
Increase in Net Assets	120,231		535,040	
Beginning Net Assets	 6,359,796		5,824,756	
Ending Net Assets	\$ 6,480,027	\$	6,359,796	

# Table A-2 Nolan County's Changes in Net Assets

## FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As of the end of the fiscal year, Nolan County's governmental funds reported a combined fund balance of \$3.6 million, an increase of \$4 thousand in comparison with the prior year. Approximately 87% of this total amount (\$3.1 million) is unreserved fund balance, which is available for spending at the government's discretion. The remainder of fund balance is reserved, to indicate that it is not available for new spending because it has already been committed.

The General Fund is the chief operating fund of the County. At the end of the fiscal year, \$3.1 million, the total fund balance is unreserved. As a measure of the fund's liquidity, it may be useful to compare unreserved fund balance to total fund expenditures. Unreserved fund balance represents 66% of total General Fund expenditures.

Nolan County's General Fund balance increased by \$543 thousand during the current fiscal year. Key factors in this growth are:

• Property tax values for the General Fund increased from \$759,583,582 valuation in 2006 to \$830,139,093 valuation in 2007.

**General Fund Budgetary Highlights**—Over the course of the year, the County revised its budget several times. With these adjustments, actual expenditures were \$560 thousand below final budgeted amounts.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

**Capital Assets**—As of September 30, 2007, the County had invested \$9.3 million in a broad range of capital assets, including land, buildings, roads, bridges and equipment. This amount represents a net increase (including additions, retirements and adjustments) of \$293 thousand, or 3% over last year.

Major events affecting capital assets during the year were:

- Additional equipment purchases for the road and bridge precincts.
- Coliseum additions.
- New vehicles and equipment for the Sheriff's Department.

More detailed information about the County's capital assets can be found on page 17.

## Table A-3Nolan County's Capital Assets

	Governmen	tal Activities			
	2007	2006			
Land Buildings and Improvements	\$ 31,775 4,795,189	\$ 31,775 4,077,899			
Furniture and Equipment Construction in Progress	4,521,867	4,263,586			
Total	9,348,831	9,055,387			
Less Accumulated Depreciation	(6,051,249)	(5,872,384)			
Net Capital Assets	\$ 3,297,582	\$ 3,183,003			

**Long Term Debt**—At the end of the year, the County had \$963 thousand in outstanding debt.

The County's Long Term I	Debt
	Governmental Activities

Table A-4

	2007			2006
Bonds Payable	\$	766,000	\$	886,000
Capital Leases Payable		132,575		77,717
Loan Payable		25,000		15,000
Compensated Absences		39,638		38,810
Total Long-Term Debt Payable	\$	963,213	\$	1,017,527

During the year, Nolan County's debt decreased by \$54 thousand. New debt of \$153 thousand was issued and debt service payments totaled \$209 thousand.

The State limits the amount of general obligation debt that a County can issue to 25% of its total assessed valuation. The current debt limitation is \$207 billion which is significantly higher than the County's outstanding general obligation debt.

More detailed information about the County's long term liabilities can be found in the notes beginning on page 18.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

- The appraised value used for the 2008 budget preparation is estimated to be up \$327 thousand or 39% from 2007.
- The tax rate established for 2008 is \$.4053, a decrease of \$.1066 from 2007
- Inflationary trends in the region compare favorably to national indices.

These factors and others were taken into consideration when preparing the General Fund budget for the 2008 fiscal year.

Amounts available for appropriation in the General Fund budget are \$5,509,579, an increase of 7.6% over the 2007 budget of \$5,118,153. Property taxes (benefiting from the 2008 increases in assessed valuations) are expected to lead to this increase.

Budgeted expenditures are expected to rise approximately 4.3% to \$5,482,709. The largest increments are increases in liability insurance, election expenses, court-appointed attorneys, utilities, fuel, salaries and \$50,000 match for a grant for outdoor warning sirens. The County has added no major new programs or initiatives to the 2008 budget.

If these estimates are realized, the County's budgetary General Fund balance is expected to increase.

#### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of Nolan County's finances and to demonstrate the County's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be directed to the Office of the Nolan County Auditor, 100 E. 3<sup>rd</sup> Street, Suite 102, Sweetwater, Texas 79556.

**BASIC FINANCIAL STATEMENTS** 

## NOLAN COUNTY, TEXAS STATEMENT OF NET ASSETS SEPTEMBER 30, 2007

	Primary Government
	Governmental Activities
ASSETS	
Cash and Cash Equivalents	\$ 1,033,716
Investments - Current	2,585,000
Receivables (net of allowance for uncollectibles)	584,916
Capitalized Debt Issuance Costs	13,000
Capital Assets:	
Land	31,775
Buildings, net	1,142,796
Machinery and Equipment, net	2,123,011
Total Assets	7,514,214
LIABILITIES	
Accounts Payable	70,974
Noncurrent Liabilities	
Due Within One Year	170,051
Due in More Than One Year	793,162
Total Liabilities	1,034,187
NET ASSETS	
Invested in Capital Assets, Net of Related Debt Restricted for:	2,387,007
Debt Service	171 491
Farm to Market	171,481
Records Management	55,175 41,231
Courthouse Security	132,115
JP Technology	77,797
Unrestricted Net Assets	3,615,221
Total Net Assets	\$ 6,480,027

The notes to the Financial Statements are an integral part of this statement.

1

## NOLAN COUNTY, TEXAS STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2007

Net (Expense) Revenue and Changes in Net

			 Program Re	evenues		Assets
	Operating Charges for Grants and Expenses Services Contributions		G	rimary Gov. overnmental Activities		
Primary Government:			 			
GOVERNMENTAL ACTIVITIES:						
General Government	\$	1,107,227	\$ 507,299 \$	47,512	\$	(552,416)
Judicial		722,531	342,963	42,182		(337,386)
Legal		340,496	87,009	55,939		(197,548)
Financial Administration		361,849	53,150	, -		(308,699)
Public Facilities		496,139	22,285	-		(473,854)
Public Safety		1,508,252	35,712	157,235		(1,315,305)
Farm to Market		1,317,486	540,615	31,979		(744,892)
Health and Welfare		344,760	-	-		(344,760)
Conservation and Development		89,566	-	-		(89,566)
Debt Interest		38,597	-	-		(38,597)
Fiscal Agent's Fees		1,500	-	-		(1,500)
Intergovernmental		139,628	-	-		(139,628)
TOTAL PRIMARY GOVERNMENT:	\$	6,468,031	\$ 1,589,033 \$	334,847		(4,544,151)

General Revenues:

Taxes:	
Property Taxes, Levied for General Purposes	4,111,379
Property Taxes, Levied for Farm to Market	246,345
Other Taxes	146,292
Investment Earnings	177,082
Special Item - Loss on Sale of Assets	 (16,716)
Total General Revenues and Special Items	 4,664,382
Change in Net Assets	120,231
Net AssetsBeginning	6,359,796
Net AssetsEnding	\$ 6,480,027

The notes to the Financial Statements are an integral part of this statement.

## NOLAN COUNTY, TEXAS BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2007

		General Ma		Farm to Market Fund	rket Other		G	Total overnmental Funds
ASSETS	•	·····				x	<u> </u>	·····
Cash and Cash Equivalents Investments - Current Taxes Receivable Allowance for Uncollectible Taxes (credit)	\$	667,931 5 2,425,000 276,650 (41,497)	\$	55,175 - 28,301 (3,962)	\$	310,610 160,000 -	\$	1,033,716 2,585,000 304,951 (45,459)
Total Assets	\$	3,328,084	\$	79,514	\$	470,610	\$	3,878,208
LIABILITIES AND FUND BALANCES					<u></u>	<u> </u>		
Deferred Revenues	\$	235,153	\$	24,339	\$	-	\$	259,492
Total Liabilities		235,153		24,339		-		259,492
Fund Balances:								
Reserved For:								
Debt Service		-		-		171,481		171,48
Farm to Market		-		55,175		-		55,175
Records Management		-		-		41,231		41,23
Courthouse Security		-		-		132,115		132,11:
JP Technology		-		-		77,797		77,797
Unreserved and Undesignated:								
Reported in the General Fund		3,092,931		-		-		3,092,931
Reported in the Special Revenue Fund Reported in the Debt Service Fund		-		-		47,891		47,891
Reported in the Debt Service Fund				-		95		95
Total Fund Balances		3,092,931		55,175		470,610		3,618,716
Total Liabilities and Fund Balances	\$	3,328,084 \$	\$	79,514	\$	470,610	\$	3,878,208

The notes to the Financial Statements are an integral part of this statement.

## NOLAN COUNTY, TEXAS RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS SEPTEMBER 30, 2007

Total Fund Balances - Governmental Funds	\$ 3,618,716
Capital assets used in governmental activities are not financial resources and therefore are not reported in governmental funds. At the beginning of the year, the cost of these assets was \$9,055,387 and the accumulated depreciation was \$5,872,384. In addition, long-term liabilities, including bonds payable, are not due and payable in the current period, and, therefore are not reported as liabilities in the funds. The net effect of including the beginning balances for capital assets (net of depreciation) and long-term debt in the governmental activities is to increase net assets.	2,179,476
Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of including the 2007 capital outlays and debt principal payments is to increase net assets.	772,141
The 2007 depreciation expense increases accumulated depreciation. The net effect of the current year's depreciation is to decrease net assets.	(426,363)
Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing deferred revenue as revenue, eliminating interfund transactions, reclassifying debt proceeds as an increase in debt payable, and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to increase net assets.	336,057
Net Assets of Governmental Activities	\$ 6,480,027

## NOLAN COUNTY, TEXAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS

FOR THE Y	EAR ENDED	SEPTEMBER	. 30, 2007
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		General Fund		Farm to Market Fund		Other Funds	Total Governmental Funds	
REVENUES:								
Taxes:								
Property Taxes	\$	4,100,398	\$	247,597	\$	- :	\$ 4,347,995	
Hotel/Motel Tax	Ψ	-	Ψ		Ψ	99,049	99,049	
Other Taxes		25,173		-		-	25,173	
Licenses and Permits		53,001		406,928		-	459,929	
Intergovernmental Revenue and Grants		258,504		31,979		58,070	348,553	
Fines		960,631		133,564		117,099	1,211,294	
Investment Earnings		146,160		17,190		7,085	170,435	
Rents and Royalties		16,416		-		-	16,416	
Other Revenue		54,975		123		5,522	60,620	
Total Revenues		5,615,258		837,381		286,825	6,739,464	
EXPENDITURES:						-		
Current:								
General Government		1,000,341		-		30,526	1,030,867	
Judicial		708,805		-		20,082	728,887	
Legal		289,278		-		49,905	339,183	
Financial Administration		362,461		-		-	362,461	
Public Facilities		471,888		-		-	471,888	
Public Safety		1,664,512		-		1,660	1,666,172	
Farm to Market		-		1,327,508		-	1,327,508	
Health and Welfare		339,348		-		-	339,348	
Conservation and Development		89,599		-		-	89,599	
Debt Service:								
Debt Principal		-		-		120,500	120,500	
Debt Interest		-		-		38,597	38,597	
Capital Outlay:								
Capital Outlay		-		-		111,557	111,557	
Intergovernmental:								
Intergovernmental		139,628		-		-	139,628	
Total Expenditures		5,065,860		1,327,508		372,827	6,766,195	
Excess (Deficiency) of Revenues Over (Under) Expenditures		549,398		(490,127)		(86,002)	(26,731)	
OTHER FINANCING SOURCES (USES):								
Sale of Real and Personal Property		5,854					5 954	
Loan Proceeds		25,000		-		-	5,854	
Transfers In		25,000		-		- 117,254	25,000 192,254	
Transfers Out (Use)		(112,667)		-		(79,587)	(192,254)	
							·····	
Total Other Financing Sources (Uses)		(6,813)				37,667	30,854	
Net Change in Fund Balances		542,585		(490,127)		(48,335)	4,123	
Fund Balance - October 1 (Beginning)		2,550,346		545,302		518,945	3,614,593	
Fund Balance - September 30 (Ending)	\$	3,092,931	\$	55,175	\$	470,610	\$ 3,618,716	

The notes to the Financial Statements are an integral part of this statement.

## NOLAN COUNTY, TEXAS RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2007

Total Net Change in Fund Balances - Governmental Funds	\$ 4,123
Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of removing the 2007 capital outlays and debt principal payments is to increase net assets.	772,141
Depreciation is not recognized as an expense in governmental funds since it does not require the use of current financial resources. The net effect of the current year's depreciation is to decrease net assets.	(426,363)
Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing deferred revenue as revenue, adjusting current year revenue to show the revenue earned from the current year's tax levy, eliminating interfund transactions, reclassifying the debt proceeds, and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to decrease net assets.	(229,670)
Change in Net Assets of Governmental Activities	\$ 120,231

The notes to the Financial Statements are an integral part of this statement.

## NOLAN COUNTY, TEXAS STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS SEPTEMBER 30, 2007

	Agency Funds
ASSETS	
Cash and Cash Equivalents	\$ 1,013,132
Total Assets	\$ 1,013,132
LIABILITIES	
Due to Others	\$ 1,013,132
Total Liabilities	\$ 1,013,132

The accompanying notes are an integral part of this statement.

## NOTES TO FINANCIAL STATEMENTS

#### I. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>

The authority of county governments and their specific functions and responsibilities are created by and dependent upon laws and legal regulations of the Texas State Constitution and Vernon's Annotated Civil Statutes (V.A.C.S.).

#### A. REPORTING ENTITY

The County's modified accrual financial statements include the cash accounts of all funds handled by the Office of the County Treasurer. The County's major activities or functions include public safety (sheriff and ambulance), parks and libraries, public health and social services, construction and maintenance of roads, and general administrative services. The County operates under a county judge/commissioners' court type of government as provided for by state statute. The Commissioners' Court has governance responsibilities over all activities related to the County. The County receives funding from local, state and federal government sources and must comply with the concomitant requirements of these funding source entities. Because members of the Commissioners' Court are elected by the public; have the authority to make decisions, appoint administrators and managers, and significantly influence operations; and have the primary accountability for fiscal matters, the County is not included in any other governmental "reporting entity" as defined by Governmental Accounting Standards Board ("GASB"), Statement No. 14, "The Financial Reporting Entity". There are no component units included within the reporting entity.

#### **B.** GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The Statement of Net Assets and the Statement of Activities are government-wide financial statements. They report information on all of the County's nonfiduciary activities with most of the interfund activities removed. Governmental activities include programs supported primarily by taxes, fines and fees, grants and other intergovernmental revenues.

The Statement of Activities presents a comparison between expenses and program revenues for each function of the County's governmental activities and for the business-type activities of the County. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include a) fees, fines and charges paid by the recipients of goods or services offered by the program, and b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Interfund activities between governmental funds and between governmental funds and proprietary funds appear as due to/due froms on the Governmental Fund Balance Sheet and as other resources and other uses on the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balance. All interfund transactions between governmental funds are eliminated on the government-wide statements. Interfund activities between governmental funds and fiduciary funds remain as due to/due froms on the government-wide Statement of Activities.

The fund financial statements provide reports on the financial condition and results of operations for three fund categories - governmental, proprietary, and fiduciary. Since the resources in the fiduciary funds cannot be used for the County's operations, they are not included in the government-wide statements. The County considers some governmental funds major and reports their financial condition and results of operations in a separate column.

#### I. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>, continued

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS, continued

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All other revenues and expenses are non-operating.

# C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements use the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets, current liabilities and fund balances are included on the balance sheet. Operating statements of these funds present net increases and decreases in current assets (i.e., revenues and other financing sources and expenditures and other financing uses).

The modified accrual basis of accounting recognizes revenues in the accounting period in which they become both measurable and available, and it recognizes expenditures in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest and principal on long-term debt, which is recognized when due. The expenditures related to certain compensated absences and claims and judgments are recognized when the obligations are expected to be liquidated with expendable available financial resources.

The Fiduciary Funds are accounted for on a flow of economic resources measurement focus and utilize the accrual basis of accounting. This basis of accounting recognizes revenues in the accounting period in which they are earned and become measurable and expenses in the accounting period in which they are incurred and become measurable. The County applies all GASB pronouncements, as well as the Financial Accounting Standards pronouncements, issued on or before November 30, 1989, unless these pronouncements conflict or contradict GASB pronouncements. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the fund Statement of Net Assets. The fund equity is segregated into invested in capital assets net of related debt, restricted net assets, and unrestricted net assets.

#### **D.** FUND ACCOUNTING

The accounts of the County are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. Separate funds are established to account for receipts and disbursements pertaining to separate identifiable functions of the County. Each fund represents a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenue, and expenditures. As a result, total receipts and disbursements by the County Treasurer are accumulated for report purposes with no elimination of interfund transactions.

#### I. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>, continued

#### D. FUND ACCOUNTING, continued

The County reports the following major governmental funds:

- **General Fund** To account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available for any purpose, provided it is expended or transferred in accordance with the legally adopted budget of the County.
- **Farm to Market** To account for proceeds of specific revenue sources that are legally reserved for expenditures for public transportation for County citizens.

Additionally, the County reports the following non-major fund types:

Governmental Funds:

- **Special Revenue Fund** To account for the proceeds of specific revenue sources (other than special assessments, expendable trusts, or major capital projects) that are legally reserved for expenditures for specified purposes.
- **Debt Service Fund** To account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.
- **Capital Projects Fund** To account for other revenues to be used for authorized construction or purchase of capital outlay.

Fiduciary Fund Types:

• **Trust and Agency Funds** - To account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments and/or other funds. Agency funds are purely custodial (assets equal liabilities) and thus do not involve measurements of results of operations.

### E. OTHER ACCOUNTING POLICIES

- 1. For purposes of the statement of cash flows for proprietary and similar fund types, the County considers all highly liquid investments purchased with an original maturity of three months or less to be cash equivalents.
- 2. In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method.

#### I. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>, continued

#### E. OTHER ACCOUNTING POLICIES, continued

3. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognized bond premiums and discounts as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing uses. Issuance costs, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

4. Capital assets include land, buildings, furniture and equipment and are reported in the applicable governmental or business-type activities columns in the Government-Wide Financial Statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Buildings, vehicles, furniture and equipment of the County are depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Buildings and Improvements	20-30
Furniture and Equipment	5-12
Vehicles and Heavy Equipment	5-12

- 5. The County provides statutory workers' compensation insurance for its employees through Texas Association of Counties ("TAC"), a joint insurance fund, in which the County is a member. Health insurance is provided to the County's employees through a self-insured minimum premium cash flow plan.
- 6. In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change. Amounts reserved in the various governmental funds are as follows:

Debt Service Fund	\$ 171,481
Farm to Market	55,175
Records Management	41,231
Courthouse Security	132,115
JP Technology	 77,797
Total Reserved Fund Balance	\$ 477,799

#### II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

#### A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUNDS BALANCE SHEET AND THE GOVERNMENT-WIDE STATEMENT OF NET ASSETS

Page 4 provides the reconciliation between the fund balance for total governmental funds on the governmental fund balance sheet and the net assets for governmental activities as reported in the government-wide statement of net assets. One element of that reconciliation explains that capital assets are not financial resources and are therefore not reported in governmental funds. In addition, long-term liabilities, including bonds payable, are not due and payable in the current period and are not reported as liabilities in the funds. The details of capital assets and long-term debt at the beginning of the year were as follows:

Capital Assets at the Beginning of the Year	Historic Cost			ccumulated	th	let Value at e Beginning of the Year	Change in Net Assets
Land Buildings and Improvements Furniture and Equipment Construction in Progress	\$	31,775 4,077,899 4,263,586 682,127	\$	3,541,115 2,331,269 -	\$	31,775 536,784 1,932,317 682,127	\$
Bond Issuance Cost Change in Net Assets	\$	9,055,387	\$	5,872,384	\$	3,183,003	 3,183,003 14,000 3,197,003
Long-term Liabilities at the Beginning of the Year	_					ayable at the Beginning of the Year	
Bonds Payable Capital Leases Payable Loans Payable Compensated Absences					\$	886,000 77,717 15,000 38,810	
Change in Net Assets					\$	1,017,527	 (1,017,527)
Net Adjustment to Net Assets							\$ 2,179,476

# II. <u>RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS</u>, continued

#### **B.** EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES

Pages 4 and 6 provide reconciliations between the net changes in fund balance as shown on the governmental fund statement of revenues, expenditures, and changes in fund balances and the changes in net assets of governmental activities as reported on the government-wide statement of activities. One element of that reconciliation explains that current year capital outlays and debt principal payments are expenditures in the fund financial statements, but should be shown as increases in capital assets and decreases in long-term debt in the government-wide statements. This adjustment affects both the net asset balance and the change in net assets. The details of this adjustment are as follows:

Current Year Capital Outlay	Amount			ustments to hanges in let Assets	ljustments to let Assets
Machinery and Equipment Construction in Progress	\$	528,349 35,163	\$		\$
Total Capital Outlay	\$	563,512		563,512	563,512
Debt Principal Payments Bond Principal	\$	120,000			
Capital Lease Principal Loan Payable	·	73,629 15,000			
Total Principal Payments	\$	208,629		208,629	 208,629
			\$	772,141	\$ 772,141

# II. <u>RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS</u>, continued

#### **B.** EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES, continued

Another element of the reconciliations on Pages 4 and 6 is described as various other reclassifications and eliminations necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. This adjustment is the result of several items. The details for this element are as follows:

	Amount	Adjustments to Changes In Net Assets	Adjustments to Net Assets
Adjustments to Revenue and Deferred Revenue			
Taxes collected from prior year levies Uncollected taxes (assumed collectible) from current	\$ 74,756	\$ (74,756)	\$ -
year levy	70,997	70,997	70,997
Uncollected taxes (assumed collectible) from	100.405		100.405
prior year levy	188,495	-	188,495
Adjustment to prior year estimate of collectible taxes	13,488	13,488	
Subtotal		9,729	259,492
Adjustments to Receivables and Revenue			
Beginning balance in other receivables	455,129	-	455,129
Change in other receivables	150,862	(150,862)	(150,862)
Beginning balance in interest receivable	14,510	-	14,510
Increase in interest receivable	6,647	6,647	6,647
Reclassify proceeds from sale of assets	5,854	(5,854)	(5,854)
Record loss on sale of assets	16,716	(16,716)	(16,716)
Amortization of bond issuance costs	1,000	(1,000)	(1,000)
Subtotal		(167,785)	301,854
Adjustments to Expenses and Liabilities			
Beginning balance in accounts payable	153,675	-	(153,675)
Decrease in accounts payable	82,701	82,701	82,701
Reclassify loan proceeds	25,000	(25,000)	(25,000)
Reclassify capital lease proceeds	128,487	(128,487)	(128,487)
Increase in unused vacation	828	(828)	(828)
Subtotal		(71,614)	(225,289)
Total Adjustments		\$ (229,670)	\$ 336,057

## III. <u>PROPERTY TAXES</u>

Property taxes are levied by October 1 in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 1 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed.

Legislation was passed in 1979 and amended in 1981 by the Texas Legislature which affects the methods of property assessment and tax collection in the County. This legislation, with certain exceptions, exempts intangible personal property, household goods and family-owned automobiles from taxation. In addition, this legislation creates a "Property Tax Code" and provides, among other things, for the establishment of countywide Appraisal Districts and for the State Property Tax Board that commenced operation in January 1980.

## IV. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

#### A. DEPOSITS AND INVESTMENTS

#### Legal and Contractual Provisions Governing Deposits and Investments

The funds of the County must be deposited and invested under the terms of a contract, contents of which are set out in the Depository Contract Law. The depository bank places approved pledged securities for safekeeping and trust with the County's agent bank in an amount sufficient to protect County funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance.

At September 30, 2007, the carrying amount of the County's deposits (cash, certificates of deposit, and interest-bearing savings accounts included in temporary investments) was \$1,033,716 and the bank balance was \$1,033,644.

The Public Funds Investment Act (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the County to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, (9) and bid solicitation preferences for certificates of deposit. Statutes authorize the County to invest in (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas; (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, (10) and common trust funds. The Act also requires the County to have independent auditors perform test procedures related to investment practices as provided by the Act. The County is in substantial compliance with the requirements of the Act and with local policies.

#### IV. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS, continued

#### A. DEPOSITS AND INVESTMENTS, continued

#### Policies Governing Deposits and Investments

In compliance with the Public Funds Investment Act, the County adopted a deposit and investment policy; however, that policy does not address the following risks:

Custodial Credit Risk – Deposits: This is the risk that in the event of bank failure, the County's deposits may not be returned to it. The County was not exposed to custodial credit risk since its deposits at year-end and during the year ended September 30, 2007 were covered by depository insurance or by pledged collateral held by the County's agent bank in the County's name.

Investments held by the County at September 30, 2007 consisted of the following:

Certificates of Deposit

#### \$ 2,585,000

#### **B. INTERFUND RECEIVABLES AND PAYABLES**

There were no interfund receivables and payables at September 30, 2007.

#### C. DISAGGREGATION OF RECEIVABLES AND PAYABLES

Receivables at September 30, 2007, were as follows:

	Property Taxes		
Governmental Activities			
General Fund	\$	276,650	
Farm to Market Fund		28,301	
Total – Governmental Activities	\$	304,951	
Amounts not scheduled for collection during			
the subsequent year		45,459	

There were no payables at September 30, 2007 reported on the County's fund statements.

#### IV. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS, continued

#### D. CAPITAL ASSET ACTIVITY

Capital asset activity for the County for the year ended September 30, 2007 was as follows:

	(	Balance October 1, 2006	1,		R	etirements	Rec	lassifications	Balance September 30, 2007		
Governmental Activities:											
Non-depreciable Assets:											
Land	\$	31,775	\$	-	\$	-	\$	-	\$	31,775	
Construction in Progress		682,127		35,163		-		(717,290)		-	
Total Non-depreciable Assets		713,902		35,163		-		(717,290)	<u> </u>	31,775	
Depreciable Assets:											
Buildings and Improvements		4,077,899		-		-		717,290		4,795,189	
Machinery and Equipment		4,263,586		528,349		(270,068)		-		4,521,867	
Total Depreciable Assets		8,341,485		528,349		(270,068)		717,290		9,317,056	
Totals at Historic Cost		9,055,387		563,512		(270,068)		-		9,348,831	
Less Accumulated											
Depreciation:											
Buildings and Improvements		3,541,115		111,278		-		-		3,652,393	
Furniture and Equipment		2,331,269		315,085		(247,498)		-		2,398,856	
Total Accumulated											
Depreciation		5,872,384		426,363		(247,498)		-		6,051,249	
Governmental Activities Capital											
Assets, Net	\$	3,183,003	\$	137,149	\$	(22,570)	\$	-	\$	3,297,582	

Current year depreciation expense was charged to governmental functions as follows:

General Government	\$ 101,778
Public Facilities	48,040
Public Safety	81,117
Farm to Market	195,428
Total Depreciation Expense	\$ 426,363

### E. DEFERRED REVENUE

Deferred revenue at year-end as reported on Page 3 of the Funds Statements consisted of the following:

	General Fund		Special Revenue Fund			Total	
Net Tax Revenue	\$	235,153		\$	24,339	\$	259,492

Adjustments required for Government-Wide Statement of Net Assets decreased deferred revenue by \$259,492.

#### IV. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS, continued

#### F. ACCUMULATED UNPAID ANNUAL LEAVE

Accumulated unpaid annual leave amounts are not accrued in governmental funds using the modified accrual basis of accounting, but are reflected in the Government-Wide Statement of Net Assets. At September 30, 2007, accrued employee benefits recorded on the Statement of Net Assets were for vacation pay and amounted to \$39,638

#### G. CAPITAL LEASES

During the year ended September 30, 2007, the County entered into a lease agreement in the amount of \$128,487 for the purchase of a John Deere 770D. The County made a down payment of \$40,000 and the remainder will be paid in annual payments of \$20,653, including interest. The lease term is from 2007 to 2012. The lease agreement meets the criteria of a capital lease

During the year-ended September 30, 2004, the County entered into a lease agreement in the amount of \$155,250 for a Caterpillar Track Loader. The purchase price was \$155,250 and the County made a down payment of \$40,000. The lease agreement meets the criteria of a capital lease. Commitments under the capital lease requires two annual payments of principal and interest. The first year principal payment was \$57,127 and the second year was \$46,538 with the remaining due in 2007. The interest rate is 4.5%. This lease was paid in full during the year ended September 30, 2007.

During the year ended September 30, 2005, the County entered into an agreement with Digital Air Control, Inc. for the purchase of HVAC equipment, installation and warranty in the amount of \$132,264. The agreement calls for 6 annual payments of \$22,040 beginning in FY 2005 and final payment due in FY 2010. During the year ended September 30, 2007 the County made two payments; therefore, the final payment will be in 2009.

Year Ended						Total
September 30,	I	Principal	]	Interest	Ree	quirements
2008	\$	38,051	\$	4,646	\$	42,697
2009		38,891		3,805		42,696
2010		17,732		2,921		20,653
2011		18,663		1,990		20,653
2012		19,238		988		20,226
Total	\$	132,575	\$	14,350	\$	146,925

Capital Lease requirements are as follows:

#### IV. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS, continued

#### H. LOAN PAYABLE

During the year ended September 30, 2007, the County purchased a vehicle for the Sheriff's Department with a loan from the First National Bank, in the amount of \$25,000. Interest rate is 8.25%. Loan will be paid on October 21, 2007.

During the year ended September 30, 2006, the County purchased a Caterpillar wheel loader in the amount of \$85,000. The County made a down payment of \$70,000 with the remainder to be paid in 2007. A loan payable of \$15,000 was recorded in the government wide statements to recognize this liability. This loan was paid in full during the year ended September 30, 2007.

#### I. BONDS PAYABLE

In April 2006, the County issued Certificates of Obligation in the amount of \$800,000 for paying all or a portion of the County's contractual obligations in connection with making renovations and additions to the Nolan County Coliseum, and to pay legal, fiscal and engineering fees in connection with that project.

In January, 1999, the County issued \$770,000 in General Obligation Bonds to advance refund \$740,000 of outstanding 1992 Series and 1993 Series bonds. The bonds issued consisted of \$740,000 of current interest bonds with a rate of 4.90%. The rates for the 1992 Series and 1993 Series bonds were 6.25% and 6.50%, respectively.

Funds were deposited in an escrow fund with an escrow agent to provide for all future debt service payments on the 1992 Series maturing in 2005 and the 1993 Series maturing in 2008. The economic gain resulting from the refunding, measured by the difference between the present value of the debt service requirements of the Series 1999 bonds and the Series 1992 and Series 1993 bonds discounted at effective interest rate of the new bonds, amounted to \$50,951. The economic gain has not been recognized in the financial statements of the County.

Debt service requirements are as follows:

Year Ended		Total		Total		Total		
September 30,	Principal			Interest		Requirements		
2008	\$	107,000		\$	33,158		\$	140,158
2009		43,000			28,008			71,008
2010		45,000			26,180			71,180
2011		47,000			24,268			71,268
2012		49,000			22,270			71,270
2013-2017		278,000			78,284			356,284
2018-2020		197,000			16,957	_		213,957
Total	\$	766,000		\$	229,125	_	\$	995,125

#### IV. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS, continued

#### J. CHANGES IN LONG-TERM LIABILITIES

Long-term debt activity for the year ended September 30, 2007, was as follows:

Governmental Activities:	eginning Balance	A	dditions	R	eductions_		Ending Balance	-	ue Within Dne Year
Bonds, Loans and Leases Payable:									
General Obligation Bonds	\$ 886,000	\$	-	\$	120,000	\$	766,000	\$	107,000
Capital Leases Payable	77,717		128,487		73,629		132,575		38,051
Loan Payable	15,000		25,000		15,000		25,000		25,000
Total Bonds, Loans and Leases Payable	 978,717		153,487	_	208,629	_	923,575		170,051
Other Liabilities:									
Compensated Absences	 38,810		828		-		39,638		-
Total Governmental Activities Long-term Liabilities	\$ 1,017,527	\$	154,315	\$	208,629	\$	963,213	\$	170,051

#### K. RISK MANAGEMENT/ SELF-INSURANCE

#### Health Insurance

During the year ended September 30, 2007, employees of Nolan County were covered by a health insurance plan (the Plan). The County paid 100% of the health insurance premiums for its employees and a portion of the spousal and dependent coverage. The County also paid for employee dental care. Employees, at their option, authorized payroll deductions to pay any additional cost not paid by the County for dependent coverage. All premiums were paid to a licensed insurer. The Plan was authorized by Article 3.51-2, Texas Insurance Code and was documented by contractual agreement.

#### Workers' Compensation

During the year ended September 30, 2007, employees of Nolan County were covered by a workers' compensation plan administered by the Texas Association of Counties. The County paid a contribution of \$66,815 for the year ended September 30, 2007. These figures are subject to change based upon actual payroll figures.

#### L. RETIREMENT PLAN

#### Plan Description:

The County provides retirement, disability, and death benefits for all of its full-time employees through a nontraditional defined benefit plan in the state-wide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for administration of the statewide agent multiple-employer public employee retirement system consisting of 573 nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, TX 78768-2034.

### IV. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS, continued

#### L. RETIREMENT PLAN, continued

The plan provisions are adopted by the governing body of the employer, within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at age 60 and above with 10 or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after 10 years of service but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

#### Funding Policy:

The employer has elected the annually determined contribution rate (Variable Rate) plan provision of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually. The employer contributed using the actuarially determined rate of 8.68% for the months of the accounting year in 2006 and 8.88% for the months of the accounting year in 2007.

The deposit rate payable by the employee members for calendar year 2007 is the rate of 7% as adopted by the governing body of the employer. The employee deposit rate and the employer contribution rate may be changed by the governing body of the employer within the options available in the TCDRS Act.

If a plan has had adverse experience, the TCDRS Act has provisions that allow the employer to contribute a fixed supplemental contribution rate determined by the System's actuary above the regular rate for 25 years or to reduce benefits earned in the future.

#### Annual Pension Cost:

For the employer's accounting year ending September 30, 2007, the annual pension cost for the TCDRS plan for its employees was \$236,459 and the actual contributions were \$236,459.

The annual required contributions were actuarially determined as a percent of the covered payroll of the participating employees, and were in compliance with GASB Statement No. 27 parameters based on the actuarial valuations as of December 31, 2004 and 2005, the basis for determining the contribution rate for calendar years 2006 and 2007. The December 31, 2006 actuarial valuation is the most recent valuation.

## IV. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS, continued

## L. RETIREMENT PLAN, continued

Actuarial Valuation Information:

Actuarial Valuation Date	12/31/04	12/31/05	12/31/06
Actuarial cost method	entry age	entry age	entry age
Amortization method	level percentage of payroll, open	level percentage of payroll, open	level percentage of payroll, open
Amortization period	20 years	20 years	15 years
Asset valuation method	long-term appreciation with adjustment	long-term appreciation with adjustment	SAF: 10 years smoothed value EFS: Fund value
Actuarial Assumptions			
Investment Return	8.0%	8.0%	8.0%
Projected salary increases	5.5%	5.3%	5.3%
Inflation	3.5%	3.5%	3.5%
Cost-of-living adjustments	0.0%	0.0%	0.0%

Trend Information for the Retirement Plan for the Employees of Nolan County, Texas

	Annual	Percentage of	
Accounting	Pension	APC	Net Pension
Year Ending	Cost (APC)	Contributed	Obligation
9/30/05	\$ 205,520	100%	\$ -0-
9/30/06	214,565	100%	-0-
9/30/07	236,459	100%	-0-

**REQUIRED SUPPLEMENTARY INFORMATION** 

#### NOLAN COUNTY, TEXAS TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM TREND DATA SCHEDULE OF FUNDING PROGRESS FOR THE RETIREMENT PLAN FOR THE EMPLOYEES OF THE COUNTY

# REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Annual Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
12/31/04	\$ 5,789,040	\$ 6,886,525	\$ 1,097,485	84.06%	\$ 2,577,601	42.58%
12/31/05	6,117,080	7,236,811	1,119,731	84.53%	2,620,537	42.73%
12/31/06	6,692,001	7,602,462	910,461	88.02%	2,804,316	32.47%

# NOLAN COUNTY, TEXAS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2007

		Dudgeted	Amounts			Actual	Variance With Final Budget		
	0	Budgeted . riginal		Final		GAAP BASIS (See Note)		Positive or (Negative)	
REVENUES:				·					
Taxes:									
Property Taxes	\$	4,007,055	\$	4,007,055	\$	4,100,398	\$	93,343	
Other Taxes		15,000		15,000		25,173		10,173	
Licenses and Permits		52,000		52,000		53,001		1,001	
Intergovernmental Revenue and Grants		113,290		113,290		258,504		145,214	
Fines		815,000		815,000		960,631		145,631	
Investment Earnings		50,000		50,000		146,160		96,160	
Rents and Royalties		15,420		15,420		16,416		996	
Other Revenue		50,388		50,388		54,975		4,587	
Total Revenues		5,118,153	·	5,118,153		5,615,258	<del></del>	497,105	
EXPENDITURES: Current:									
General Government		1,354,635		1,346,337		1,000,341		345,996	
Judicial		730,224		736,861		708,805		28,056	
Legal		297,628		303,356		289,278		14,078	
Financial Administration		367,880		367,880		362,461		5,419	
Public Facilities		539,552		539,552		471,888		67,664	
Public Safety		1,367,074		1,748,028		1,664,512		83,516	
Health and Welfare		350,092		350,092		339,348		10,744	
Conservation and Development Intergovernmental:		90,761		90,761		89,599		1,162	
Intergovernmental		143,405		143,405		139,628		3,777	
Total Expenditures		5,241,251		5,626,272		5,065,860		560,412	
Excess (Deficiency) of Revenues Over (Under) Expenditures		(123,098)		(508,119)		549,398		1,057,517	
OTHER FINANCING SOURCES (USES):									
Sale of Real and Personal Property		-		-		5,854		5,854	
Loan Proceeds		-		-		25,000		25,000	
Transfers In		75,000		75,000		75,000		-	
Transfers Out (Use)		(130,667)		(130,667)		(112,667)		18,000	
Total Other Financing Sources (Uses)		(55,667)		(55,667)		(6,813)		48,854	
Change in Fund Balance		(178,765)		(563,786)		542,585		1,106,371	
Fund Balance - October 1 (Beginning)		2,550,346		2,550,346		2,550,346		-	
Fund Balance - September 30 (Ending)	\$	2,371,581	\$	1,986,560	\$	3,092,931	\$	1,106,371	

## NOLAN COUNTY, TEXAS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - FARM TO MARKET FOR THE YEAR ENDED SEPTEMBER 30, 2007

		Budgeted	Amou	ints	GA	Actual	Fina	ance With al Budget
		Driginal		Final		See Note)	Positive or (Negative)	
REVENUES:	<u> </u>							
Taxes:								
Property Taxes	\$	240,390	\$	240,390	\$	247,597	\$	7,207
Licenses and Permits		425,000		425,000		406,928		(18,072)
Intergovernmental Revenue and Grants		20,000		20,000		31,979		11,979
Fines		135,000		135,000		133,564		(1,436)
Investment Earnings		23,000		23,000		17,190		(5,810)
Other Revenue			_	-		123		123
Total Revenues		843,390		843,390		837,381		(6,009)
EXPENDITURES: Current:								
Farm to Market		1,537,039		1,537,039		1,327,508		209,531
Total Expenditures		1,537,039		1,537,039		1,327,508		209,531
Change in Fund Balance		(693,649)		(693,649)		(490,127)		203,522
Fund Balance - October 1 (Beginning)		545,302		545,302		545,302		
Fund Balance - September 30 (Ending)	\$	(148,347)	\$	(148,347)	\$	55,175	\$	203,522

#### NOLAN COUNTY, TEXAS NOTES TO REQUIRED SUPPLEMENTARY INFORMATION SEPTEMBER 30, 2007

#### I. BUDGETARY DATA

The County follows these procedures in establishing the budgetary data reflected in these basic financial statements:

- 1. The County Judge, as budget officer, with the assistance of the County Auditor, prepares a budget to cover all proposed expenditures and the means of financing them, for the succeeding year and delivers the proposed budget to Commissioners' Court.
- 2. Commissioners' Court holds budget sessions with each department head.
- 3. Commissioners' Court holds budget hearings for the public at which all interested persons' comments concerning the budget are heard.
- 4. Commissioners' Court formally adopts the budget in the open court meeting.
- 5. The adopted budget becomes the authorization for all legal expenditures for the County for the fiscal year. Appropriations lapse at the end of the fiscal year.
- 6. The formally adopted budget may legally be amended by commissioners in accordance with article 689A-11 or 689A-20 of Vernon's Annotated Civil Statutes.

An appropriate resolution (the appropriated budget) to control the level of expenditures must be legally enacted on or about September 1. The County maintains its legal level of budgetary control at the department level. Amendments to the 2007 budget were approved by the Commissioners' Court as provided by law.

# **COMBINING STATEMENTS**

#### NOLAN COUNTY, TEXAS COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2007

	210 Jury		215 Law		220 Hot
	Fund		Library	Check	
			Fund		Fund
ASSETS					
Cash and Cash Equivalents	\$ 3,772	\$	21,598	\$	10,353
Investments - Current	-		-		
Total Assets	\$ 3,772	\$	21,598	\$	10,353
Fund Balances:					
Reserved For:					
Debt Service	-		-		-
Records Management	-		-		-
Courthouse Security	-		-		
JP Technology	-		-		-
Unreserved and Undesignated:					
Reported in the Special Revenue Fund	3,772		21,598		10,353
Reported in the Debt Service Fund	-		-		-
Total Fund Balances	 3,772	_	21,598		10,353
Total Liabilities and Fund Balances	\$ 3,772	\$	21,598	\$	10,353

	225	235			240	24	45		250255CourthouseJustice of		255		Total		500
D	.A.R.E	Coun	ty	C	ounty	Dis	trict	Co			stice of	Nonmajor		Coliseum	
	Fund	Recor	ds	Clerk	Records	Clerk I	Records	S	Security	th	e Peace		Special	Inte	erest and
		Manage	ment	Man	agement	Manag	gement		Fund	Te	chnology	Rev	enue Funds	Sink	ting Fund
\$	12,168	\$	7,132	\$	33,287	\$	812	\$	132,115	\$	77,797	\$	299,034	\$	3,587
	-		-		-				-		-				60,000
\$	12,168	\$	7,132	<u>\$</u>	33,287	<u>\$</u>	812	\$	132,115	\$	77,797	\$	299,034	\$	63,587
	-		_		-		-		-		-		- -		63,587
	-		7,132		33,287		812		-		-		41,231		-
	-		-		-		-		132,115		-		132,115		-
	-		-		-		-		-		77,797		77,797		-
	12,168		-		-		-		-		-		47,891		-
	-		-		-				-		-		-		-
	12,168		7,132		33,287		812		132,115		77,797		299,034		63,587
\$	12,168	\$	7,132	\$	33,287	\$	812	\$	132,115	\$	77,797	\$	299,034	\$	63,587

### NOLAN COUNTY, TEXAS COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2007

				Total				
	Co	Coliseum '06		Nonmajor		Library	2006 Coliseun	
		terest and	De	bt Service		Capital	Capital	
	Sin	king Fund		Funds		Projects	Proj	ects
ASSETS								
Cash and Cash Equivalents	\$	7,894	\$	11,481	\$	95	\$	-
Investments - Current		100,000		160,000		-		-
Total Assets	\$	107,894	\$	171,481	\$	95	\$	
Fund Balances:								
Reserved For:								
Debt Service		107,894		171,481		-		-
Records Management		-		-		-		-
Courthouse Security		-		-		-		-
JP Technology		-		-		-		-
Unreserved and Undesignated:								
Reported in the Special Revenue Fund		-		-		-		-
Reported in the Debt Service Fund		-		-		95		-
Total Fund Balances		107,894		171,481		95		-
Total Liabilities and Fund Balances	\$	107,894	\$	171,481	\$	95	\$	_

Tota	al	Total					
Nonm	ajor	Nonmajor					
Capi	tal	Gov	rernmental				
Project	Funds		Funds				
\$	95	\$	310,610				
	-		160,000				
\$	95	\$	470,610				
	-		171,481				
	-		41,231				
	-		132,115				
	-		77,797				
	_		47,891				
	-						
	95		95				
	95		470,610				
\$	95	\$	470,610				

### NOLAN COUNTY, TEXAS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2007

	210 Jury Fund	215 Law Library Fund	220 Hot Check Fund	
REVENUES:				
Taxes: Hotel/Motel Tax Intergovernmental Revenue and Grants	\$ -	\$-	\$-	
Fines	- 657	- 7,052	- 40,529	
Investment Earnings	53	7,052	40,529	
Other Revenue	5,522	-	-	
Total Revenues	6,232	7,052	40,529	
EXPENDITURES:				
Current: General Government	-	-	-	
Judicial	9,470	5,286	-	
Legal Public Safety	-	-	44,289	
Debt Service:	-	-	-	
Debt Principal				
Debt Interest	-	-	-	
Capital Outlay:	-	-	-	
Capital Outlay				
Total Expenditures	9,470	5,286	44,289	
Excess (Deficiency) of Revenues Over (Under) Expenditures	(3,238)	1,766	(3,760)	
OTHER FINANCING SOURCES (USES):				
Transfers In	2,000	-	-	
Transfers Out (Use)	-	-	-	
Total Other Financing Sources (Uses)	2,000	-		
Net Change in Fund Balance	(1,238)	1,766	(3,760)	
Fund Balance - October 1 (Beginning)	5,010	19,832		
Fund Balance - September 30 (Ending)	\$ 3,772	\$ 21,598	\$ 10,353	

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225 D.A.R.E Fund	235 County Records Management	240 County Clerk Records Management	245 District Clerk Records Management	250 Courthouse Security Fund	255 Justice of the Peace Technology	Total Nonmajor Special Revenue Funds	500 Coliseum Interest and Sinking Fund
\$-	\$-	\$-	\$-	\$-	\$-	\$-	\$-
-	- 10,497	- 18,675	- 1,730	- 22,248	- 15,711	- 117,099	58,070
	-	-	-	2,542	-	2,595 5,522	2,604
	10,497	18,675	1,730	24,790	15,711	125,216	60,674
-	23,709	6,817	-	-	-	30,526	-
-	-	-	-	5,326	-	20,082	-
939	-	-	5,616	-	721	49,905 1,660	-
-		-	-	-	-	-	80,000
-	-	-	-	-	-	-	7,105
-							
939	23,709	6,817	5,616	5,326	721	102,173	87,105
(939)	(13,212)	11,858	(3,886)	19,464	14,990	23,043	(26,431)
-	-	-	-	-	-	2,000	35,667
	-						
						2,000	35,667
(939)	(13,212)	11,858	(3,886)	19,464	14,990	25,043	9,236
13,107	20,344	21,429	4,698	112,651	62,807	273,991	54,351
\$ 12,168	\$ 7,132	\$ 33,287	<u>\$ 812</u>	\$ 132,115	\$ 77,797	\$ 299,034	\$ 63,587

#### NOLAN COUNTY, TEXAS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2007

	Coliseum '06 Interest and Sinking Fund		Nonmajor Debt Service Funds		Library Capital Projects		2006 Coliseum Capital Projects	
REVENUES:			•	······				
Taxes: Hotel/Motel Tax Intergovernmental Revenue and Grants Fines	\$	99,049 - -	\$	99,049 58,070	\$	-	\$	-
Investment Earnings Other Revenue		1,096 -		3,700		1		789
Total Revenues		100,145		160,819		1		789
EXPENDITURES:								
Current: General Government Judicial Legal Public Safety		- - -		-		- - -		-
Debt Service: Debt Principal Debt Interest Capital Outlay:		40,500 31,492		120,500 38,597		-		-
Capital Outlay		- 71,992		- 159,097		-		111,557
Total Expenditures		/1,992		159,097				111,557
Excess (Deficiency) of Revenues Over (Under) Expenditures		28,153		1,722		1		(110,768)
OTHER FINANCING SOURCES (USES): Transfers In Transfers Out (Use)		79,587		115,254		-		(79,587)
Total Other Financing Sources (Uses)		79,587		115,254		_		(79,587)
Net Change in Fund Balance		107,740		116,976		1		(190,355)
Fund Balance - October 1 (Beginning)		154		54,505		94		190,355
Fund Balance - September 30 (Ending)	\$	107,894	\$	171,481	\$	95	\$	-

Total	Total					
Nonmajor	Nonmajor					
Capital	Governmental					
Project Funds	Funds					
\$-	\$ 99,049					
-	58,070					
-	117,099					
790	7,085					
	5,522					
790	286,825					
	20 507					
-	30,526					
-	20,082					
-	49,905 1,660					
-	1,000					
-	120,500					
-	38,597					
111,557	111,557					
111,557	372,827					
(110,767)	(86,002)					
-	117,254					
(79,587)	(79,587)					
(79,587)	37,667					
(190,354)	(48,335)					
190,449	518,945					
······						
<u>\$95</u>	\$ 470,610					

OTHER INFORMATION REQUIRED BY GAO



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#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Judge and Members of the Commissioners' Court of Nolan County, Texas:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Nolan County, Texas (the "County") as of and for the year ended September 30, 2007, and have issued our report thereon dated April 10, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control over Financial Reporting

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the County's financial statements that is more than inconsequential will not be prevented or detected by the County's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the County's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Nolan County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* 

This report is intended solely for the information and use of management, the Commissioners' Court and others within the County and is not intended to be and should not be used by anyone other than these specified parties.

Stovall, Grandey & allen, LLP STOVALL, GRANDEY & ALLEN, LLP

Fort Worth, Texas April 10, 2008